

Message Text

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61

ORIGIN NEA-16

INFO OCT-01 ISO-00 EB-11 L-03 TRSE-00 SS-20 RSC-01 (ISO) R

DRAFTED BY NEA/IAI:HHSTACKHOUSE:SKG

APPROVED BY NEA:ALATHERTONJR

EB/OA/AN:JBMAGNOR (DRAFT)

EB/OA/AN:MHSTYLES

EB/TT:RJWALDMANN

S/S:O R. ELTZ

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P 142202Z JUL 74

FM SECSTATE WASHDC

TO AMEMBASSY CAIRO PRIORITY

AMEMBASSY TEL AVIV

C O N F I D E N T I A L STATE 152060

E.O. 11652: GDS

TAGS. OVIP (SIMON)

SUBJECT: SIMON MIDDLE EAST TRIP: US-ISRAEL CIVIL
AVIATION

CAIRO PLEASE PASS TO BILLER WITH SECRETARY'S PARTY.
FOR DOZIER

1. EB AND NEA WANT TO ASSURE THAT BILLER AND OTHER INTER-
ESTED MEMBERS SIMON PARTY ARE BRIEFED UP TO DATE BEFORE
SIMON TALKS BEGIN IN ISRAEL RE ISRAELI INTEREST IN ADDI-
TIONAL LANDING RIGHTS FOR EL AL. PLEASE CALL TO HIS
ATTENTION JERUSALEM POST ARTICLE REPORTED TEL AVIV 3781.
OUR UNDERSTANDING IS THAT THERE HAS BEEN NO DISCUSSION OF
ESTABLISHING BINATIONAL COMMITTEE TO DEAL WITH ADDITIONAL
LANDING RIGHTS FOR EL AL. BILLER MAY WISH TO CONFIRM THIS
WITH PARSKY. IN ANY EVENT, IT IS MOST IMPORTANT HANDLE
LANDING RIGHTS QUESTION MOST CAREFULLY THROUGH NORMAL STATE
DEPT AVIATION NEGOTIATION CHANNELS, RATHER THAN BY OTHER
MEANS, BECAUSE OF EXTREME SENSITIVITY THIS ISSUE TO US AIR-
LINE INDUSTRY. ANY EFFORTS BY ISRAEL TO INCLUDE EL AL
LANDING RIGHTS QUESTION IN SIMON TALKS, SUCH AS BY PROPOSING
SPECIAL BINATIONAL COMMITTEE OR MENTIONING MATTER IN ANY
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COMMUNIQUE, SHOULD BE REJECTED AND GOI ADVISED TO PURSUE

MATTER THROUGH NORMAL CHANNELS WITH DEPT UNDER CONSULTATIVE PROVISIONS OF ARTICLE X OF US-ISRAEL AIR TRANSPORT AGREEMENT.

2. FOLLOWING ALSO FOR BILLER IS TEXT ATHERTON TO ENDERS

MEMO OF JULY 9 RE CIVIL AVIATION MATTERS:

QUOTE. IN REGARD TO THE PORTION OF THE US-ISRAEL JOINT STATEMENT OF JUNE 17 CONCERNING THE RESUMPTION OF NEGOTIATIONS ON ISRAELI LANDING RIGHTS IN THE U.S., YOUR UNDERSTANDING IS CORRECT. THERE WERE NO PRIOR SUBSTANTIVE COMMITMENTS GIVEN TO THE ISRAELIS BEYOND REITERATING OUR CONTINUING WILLINGNESS TO HOLD NEW NEGOTIATIONS WHENEVER THE ISRAELIS WISHED TO REOPEN THE MATTER. FURTHERMORE, NO DATE FOR BEGINNING THESE NEGOTIATIONS WAS GIVEN TO THE ISRAELIS.

QUOTE. I BELIEVE, HOWEVER, THAT IF THE ISRAELIS SHOULD REQUEST RESUMPTION OF NEGOTIATIONS BEFORE NOVEMBER OR DECEMBER, THEN WE SHOULD BE RESPONSIVE IN THE SPIRIT OF THE JOINT STATEMENT AND NOT APPEAR TO BE DRAGGING OUR FEET. I APPRECIATE THAT THESE NEGOTIATIONS NORMALLY REQUIRE A GREAT DEAL OF PREPARATION AND TIMING IS OFTEN AN IMPORTANT TACTICAL CONSIDERATION. BUT, THE JOINT STATEMENT AND THE FRAMEWORK WITHIN WHICH WE ARE CONDUCTING OUR RELATIONS WITH ISRAEL AIM AT MAINTAINING THE CONFIDENCE THAT ISRAEL HAS IN U.S. FRIENDSHIP AND SUPPORT IN ORDER TO ENSURE GOOD PROGRESS TOWARD A MIDDLE EAST PEACE SETTLEMENT.

QUOTE. THE LIST OF OPTIONS UNDER NEGOTIATING POSSIBILITIES THAT YOU PROVIDED IS HELPFUL TO UNDERSTANDING WHAT CONCESSIONS WE MIGHT SEEK FROM THE ISRAELIS. I APPRECIATE THAT THE NEGOTIATIONS COULD BE DIFFICULT. OUR DESIRE IS THAT THEY BE CONDUCTED IN A MUTUALLY WARM AND FRIENDLY ATMOSPHERE. UNQUOTE.

3. EMBASSY SHOULD OF COURSE ADD ANY INFO OR INTERPRETATION TO COMPLETE PICTURE. KISSINGER

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Message Attributes

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To: CAIRO TEL AVIV
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